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Agenda

Communities and Neighbourhoods Scrutiny Board (4)

Time and Date

2.00 pm on Monday, 5th March, 2018 (PLEASE NOTE DATE)

Place

Committee Room 3, Council House, Coventry

Public Business

- 1. Apologies and Substitutions
- 2. Declarations of Interest
- 3. **Minutes** (Pages 3 6)
 - (a) To agree the minutes of the previous meeting held on 17 January, 2018
 - (b) Matters Arising
- 4. **Average Speed Enforcement** (Pages 7 14)

Report of the Deputy Chief Executive (Place)

5. Outstanding Issues

All outstanding issues are included in the Work Programme

6. Communities and Neighbourhoods Scrutiny Board (4) Work Programme 2017/2018 (Pages 15 - 18)

Report of the Scrutiny Co-ordinator

7. Any Other Item of Urgent Public Business

Any other items of urgent public business which the Chair decides to take as a matter of urgency because of the special circumstances involved.

Private Business

Nil

Martin Yardley, Deputy Chief Executive (Place), Council House Coventry

Friday, 23 February 2018

Note: The person to contact about the agenda and documents for this meeting is Suzanne Bennett Tel: 024 7683 3072 Email: suzanne.bennett@coventry.gov.uk

Membership: Councillors N Akhtar (Chair), R Bailey, L Bigham (By Invitation), J Innes (By Invitation), L Kelly, T Khan, R Lakha (By Invitation), K Mulhall, T Sawdon, B Singh, R Thay, C Thomas (By Invitation) and S Walsh

By invitation Councillors J Innes and R Lakha

Please note: a hearing loop is available in the committee rooms

If you require a British Sign Language interpreter for this meeting OR it you would like this information in another format or language please contact us.

Suzanne Bennett

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Agenda Item 3

Coventry City Council Minutes of the Meeting of Communities and Neighbourhoods Scrutiny Board (4) held at 2.00 pm on Wednesday, 17 January 2018

Present:

Members: Councillor N Akhtar (Chair)

Councillor L Kelly Councillor T Khan Councillor K Mulhall

Councillor K Taylor (Substitute for Councillor R Bailey)

Councillor T Sawdon Councillor B Singh Councillor R Thay Councillor S Walsh

Other Members: Councillor R Lakha, City Council appointed representative on

Whitefriars Board

Officers by Directorate:

Place M Andrews, S Bennett, V Castree, A Quinlan

Others Present M Crucefix and S Lees – Stonewater

N Byrne and K Rodgers – Whitefriars

Apologies:- Councillors Bailey, Bigham, Harvard and Thomas

Public Business

23. Declarations of Interest

There were no declarations of disclosable pecuniary interest.

The Scrutiny Board noted that Councillor Lakha and Taylor were both City Council appointed representatives on Whitefriars Board.

24. Minutes

The minutes of the meeting held on 8 November, 2017 were approved and signed as a true record.

25. Review of Housing Supply and Delivery

The Scrutiny Board received presentations from the Deputy Chief Executive (Place) and representatives from Whitefriars Housing Group and Stonewater Housing Association on Housing Supply and Delivery in Coventry. Midland Heart Housing Association had also submitted a written submission about their work in Coventry, which was also considered by the Scrutiny Board.

The presentations covered the following topics:-

- Housing completion rates 2011-2017
- Housing land supply

- Affordable housing
- Whitefriars Housing Group Delivery and development plans for Coventry
- Stonewater Working with Coventry City Council and Future Growth

The Scrutiny Board questioned officers and attendees on aspects of the presentations, including:-

- The use of new innovations and materials in the building of new houses, particularly in light of the national shortage of bricks and gaps in the skills market
- Bringing family homes back into use by building more purpose built student accommodation
- · Housing schemes to encourage more City Centre living
- Liaison between the City Council and Housing Associations with a view to a more co-ordinated approach to the delivery of new homes
- The impact that changes to benefit rules have had on the housing market and measures undertaken by Housing Associations to alleviate fuel poverty
- The ratio of affordable/social housing being delivered as part of major development schemes
- New ways of funding housing development

On behalf of the Scrutiny Board, the Chair, Councillor N Akhtar, thanked the Housing Associations' representatives for their attendance and contribution to the meeting.

RESOLVED:-

- (1) That the Cabinet Member for Community Development be informed of the Scrutiny Board's support for the proposed establishment of a Housing Association Liaison Forum.
- (2) That the Cabinet Member for Community Development be recommended to continue to investigate innovative ways of funding future housing development in partnership with the local Housing Associations

26. Outstanding Issues

The Scrutiny Board noted that all outstanding issues were dealt with in the Scrutiny Board's Work Programme.

27. Communities and Neighbourhoods Scrutiny Board (4) Work Programme 2017/18

The Scrutiny Board considered a report of the Deputy Chief Executive (Place) which detailed the Board's Work Programme for 2017/18.

RESOLVED that the following items be added to the Work Programme:-

- Public Toilets March 2018
- Unauthorised encampments March/April 2018

28. Any Other Items of Urgent Public Business

There were no other items of urgent public business.

(Meeting closed at 3.20 pm)



Agenda Item 4



Public report

Cabinet Report

Communities and Neighbourhoods Scrutiny Board (4) Cabinet

5th March 2018 6th March 2018

Name of Cabinet Member:

Cabinet Member for City Services – Councillor J Innes

Director Approving Submission of the report:

Deputy Chief Executive (Place)

Ward(s) affected:

ΑII

Title:

Average Speed Enforcement

Is this a key decision?

Yes – Affects more than two Wards of the City

Executive Summary:

Coventry City Council receives many requests from local residents and Members across the city about inappropriate vehicular speed. This includes a significant number of petitions requesting road safety measures on local roads in the city. In addition, the number of people killed and seriously injured (KSI) has increased on major routes into the city where inappropriate speed is a factor. This includes London Road and Ansty Road.

Although the overall accident rates are declining on Coventry's road network, the number of people killed or seriously injured (KSI) on major routes, carrying high volumes of traffic is increasing. Analysis of KSI's caused by inappropriate speeds highlight both London Road and Ansty Road as locations of high concern. To address this trend, it is proposed to introduce Average Speed Enforcement (ASE) into the city.

The use of ASE has been piloted in Birmingham and Solihull. Early results are positive with a reduction in speed of up to 20% being achieved. Elsewhere, ASE has reduced KSI rates by up to 75%.

As the Highway Authority, the Council is responsible for setting speed limits on our local roads and works closely with West Midlands Police (WMP) as the enforcement agency. Additionally, Coventry City Council is the West Midlands Combined Authority (WMCA) lead authority for Road Safety, and is committed to reducing the numbers of people killed or seriously injured (KSI) by 40% over the next 10 years' based on a three year average (2014, 2015 and 2016) as the baseline.

The approval and installation of ASE will require close working with enforcement partner organisations such as the West Midlands Police (WMP) and other associated agencies.

There is no adopted policy for installing and prioritising the use of ASE in Coventry and this report highlights the mechanisms utilised by other regional authorities and proposes Coventry City Council adopt the WMP set criteria agreed in 2017.

This report proposes ASE to be introduced on London Road and Ansty Road. The installation of ASE would be funded from the Highways Maintenance and Investment Capital Programme budget through the Local Transport Plan. It is anticipated on the basis of the Birmingham and Solihull ASE pilot that ongoing maintenance costs will be covered by a share of the revenue generated from speed awareness course fees.

Recommendations:

The Community and Neighbourhoods Scrutiny Board (4) is requested to:-

1. Consider the proposals contained within the report and forward any comments to Cabinet for consideration at their meeting on 6th March 2018.

The Cabinet is requested to:

- 1. Approve the use of Average Speed Enforcement (ASE) in Coventry and that the associated procurement processes for ASE equipment is undertaken.
- 2. Approve ASE Schemes to be implemented on London Road and Ansty Road.

List of Appendices included:

Appendix A – Personal injury Collisions at proposed ASE locations

Background Papers

None

Other useful documents

None

Has it been or will it be considered by Scrutiny?

Yes - The use of ASE will be considered at Scrutiny Board 4 on 28th February 2018

Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?

No

Will this report go to Council?

Nο

Report title:

Report: Average Speed Enforcement

1. Context

- 1.1. Whilst the total number of accidents in Coventry is falling, the number of people killed or seriously injured (KSI) on the city's main roads is increasing. A total of 308 people were killed or seriously injured (22 fatalities and 286 seriously injured) on Coventry's road's over a 3 year period.
- 1.2. In addition to the human element, accidents have a major detrimental impact on traffic flow by increasing congestion, reducing capacity, worsening journey time reliability and affecting network resilience together with an adverse impact on the economy.
- 1.3. Coventry City Council receives many requests from local residents and Members across the city about speeding, including a significant number of petitions requesting road safety measures. As the Highway Authority, we are responsible for setting speed limits on our local roads. The Coventry road network needs to support a local transport system that is safe for all road users, promotes economic growth, and improves the quality of life in our communities. Coventry City Council is the West Midlands Combined Authority (WMCA) Road Safety Lead, and is committed to reducing the numbers of people killed or seriously injured (KSI) by 40% over the next 10 years' using the 3 year average (2014, 2015 & 2016) as the baseline.
- 1.4. Analysis of KSI trends highlight the worst affected roads (in terms of high numbers of accidents attributed to inappropriate speeds) include London Road (Allard Way to A46) and A4600 Antsy Road (Dane Road to Clifford Bridge Road). Appendix A provides a personal recorded injury collision breakdown for each of these locations which highlights speed as the significant contributory factor.
- 1.5. On 18th September 2017, the Cabinet Member for City Services requested Council Officers investigate techniques used to manage vehicular speeds. As a consequence, this report seeks approval to introduce ASE schemes in Coventry, and additionally considers how to assess and prioritise ASE schemes.

Case for Average Speed Enforcement (ASE)

- 1.6. ASE cameras are a relatively new speed enforcement technique. The cameras detect vehicles through Automatic Number Plate Recognition (ANPR) and calculate their average speed by measuring the time taken to travel between defined points, a known distance apart. A clear signing strategy is used to inform drivers that they are entering an average speed control zone.
- 1.7. ASE has enormous potential in terms of speed management, as unlike traditional 'fixed' camera locations, ASE can cover entire road lengths and not just a short section of road. ASE was introduced on the A77 (Ayrshire) in 2005 and achieved a 77% reduction in fatalities and a 74% reduction in serious injuries. The criteria for selecting a site is very similar to conventional 'fixed' camera enforcement sites and will include the following criteria:
 - Existing fixed safety camera sites;
 - Historical evidence of collisions and casualties at the camera site zones;
 - Speed surveys which indicate that speeding vehicles are an issue; and
 - Where there is no realistic and appropriate engineering solution that can be installed at the location to reduce collisions and vehicles exceeding the speed limit.

- 1.8. Over a three year period, London Road experienced 22 accidents, resulting in 3 fatalities and 6 serious personal injuries. Further analysis reveals that the three fatalities occurred near or at the junction with Abbey Road. One involved a pedestrian, one involved a motorcycle overtaking and the third involved a vehicle turning into Abbey Road. Accidents resulting in serious injury also occurred at London Road's junctions and involved vehicle turning manoeuvres in and out of side-roads including at the junction's of Carnegie Close and Tonbridge Road. There has also been two loss of control incidents at the bend near to Tonbridge Road. Overall, accidents on London Road appear to be occurring because of inappropriate vehicular speeds.
- 1.9. Ansty Road (A4600) has experienced 32 accidents, resulting in 2 fatal and 5 serious injuries over a three year period. Further analysis reveals that the majority of road traffic accidents occurred at Ansty Road's junctions with side roads. The fatality occurred at Ansty Roads junction with Wyken Croft. The dominant accident trend suggests that a combination of excessive vehicular speeds on Ansty Road coupled with a lack of visibility (for drivers entering Ansty Road from the side roads) is resulting in high levels of personal injury.
- 1.10. As part of the evolving Regional Road Safety Strategy, it is the intention to roll ASE out across the entire region by the end of the financial year. A number of successful ASE schemes have recently been installed in the West Midlands between Birmingham City Council and Solihull Metropolitan Borough Council in partnership with West Midlands Police. The pilot scheme went live in early August 2016 and to date, over 80,000 drivers have been caught driving at inappropriate speeds. Although an 18 month pilot; early indications reveal a significant reduction in vehicular speeds (up to 20% at one location).
- 1.11. Following a meeting with West Midlands Police on 12th July 2017, it was revealed that approximate costs associated with ASE camera installation for a single stretch of carriageway is approximately £60,000. Although the ASE has potential to generate revenue that can be reinvested back into road safety activities the large number of contraventions will require processing and the Police will need to recruit additional personnel. This cost includes the infrastructure (cameras) and the required licenses to capture, store and administer contraventions.
- 1.12. As the West Midlands Combined Authority Road Safety Lead, Coventry City Council is currently promoting ASE to partner organisations (excluding Solihull and Birmingham as they already have ASE) with a view to rolling the initiative out across the region. The benefits of partnering other authorities will result in cost reduction associated with economy of scale. It is anticipated that we can learn from the tendering and procurement exercises associated with the ASE pilot, so that we can start the process to install ASE in Coventry in a relatively short timescale (2017/18 and 2018/19 financial years).
- 1.13. Based on the experience of the ASE schemes installed in Birmingham and Solihull, it is anticipated that ASE will generate revenue and this will cover ASE operating costs. The cost of running the ASE schemes will be monitored closely and if there is any speed awareness course income remaining it will be reinvested in operating and maintaining ASE and other road safety initiatives across the city.

2. Options considered and recommended proposal

2.1. Based on the rise and severity of accidents and the evidence from ASE schemes installed elsewhere, it is recommended to progress the installation of Average Speed Enforcement in Coventry to reduce vehicular speeds and reduce the severity of accidents if they do

- 2.2. Subject to 2.1, it is recommended that the use of ASE in Coventry is approved and that the associated procurement process for ASE equipment is undertaken, in addition that approval is given to collaborating with partner organisations (West Midlands Police and Local Authorities).
- 2.3. Alternative speed management measures such as fixed safety cameras were considered. However this technology is not effective over a large stretch of road because fixed site cameras only focus on specific short sections of road. In addition, the technology used for fixed site cameras is dated and very expensive to operate and maintain. Additionally, traditional traffic calming measures (such as speed humps) are not suitable for high traffic volume routes, bus routes and emergency services.

3. Results of Consultation Undertaken

3.1. On 18th September 2017, the Cabinet Member for City Services requested Council Officers present techniques used to enhance road safety in Coventry and ways that we can manage vehicular speeds.

4. Timetable for implementing this decision

4.1. If approved, the 2 identified ASE Projects will be installed in 2018/2019.

5. Comments from Director of Finance and Corporate Resources

5.1. Financial implications

This report identifies two locations where ASE could be installed to improve road safety at an estimated total cost of £120,000. The installation of ASE will be funded from the £1.62m WMCA Integrated Transport Block Allocation Grant from the 2018/19 Transportation Capital Programme.

It is not possible to break down the cost in more detail as this will be subject to a procurement exercise but it is believed that the capital purchase will cover licences and maintenance under guarantee for an initial period. After this point, Coventry City Council will be responsible for the running costs and maintenance of the scheme. Based on the experience of trials conducted in Birmingham and Solihull, it is anticipated that these costs will be covered by a share of the income received from speed awareness course fees.

The cost of running the ASE schemes will be monitored closely and if there is any speed awareness course income remaining it will be reinvested in road safety initiatives across the city.

5.2. Legal implications

The effective operation of the ASE project will require a joint working agreement between Coventry City Council, West Midlands Police and the Police and Crime Commissioner. West Midlands Police currently enforce speed violations within the West Midlands region and shall, with the assistance and input of the Councils, supervise and be responsible for the Back Office Equipment and make such arrangements necessary to enable the Back Office Equipment to be linked to interface with the West Midlands Police Office Systems for processing in connection with the enforcement of any speed violations captured by the Equipment.

The expeditious timescales associated with the installation of ASE is dependent on adopting existing procurement mechanisms utilised by regional partners, including West Midlands Police. This involves the provision of the supply, installation and maintenance of the equipment for the project. Any procurements required will be undertaken in accordance with the Public Contract Regulations 2015 and the Council's internal Rules for Contract.

6. Other implications

6.1. How will this contribute to achievement of the Council's key objectives / corporate priorities (corporate plan/scorecard) / organisational blueprint / Local Area Agreement (or Coventry Sustainable Community Strategy)?

The implementation of Average Speed Enforcement schemes would contribute to the City Council's objectives of

A safer and more confident Coventry- by encouraging drivers not to exceed the speed limit.

Making Coventry's streets, neighbourhoods, parks and open spaces attractive and enjoyable places to be - encouraging drivers not to exceed the speed limit and feel safer.

6.2. How is risk being managed?

Governance is in place to oversee the implementation, monitoring and effectiveness of the Average Speed Enforcement (ASE) project.

6.3. What is the impact on the organisation?

None

6.4. Equalities / EIA

No formal equalities impact assessment has been carried out. However, it is not expected that there will be any disadvantage to persons with disabilities or any other relevant characteristics as there will be no change to the road network. The implementation of Average Speed Enforcement schemes should assist to improve the safety of all road users.

6.5. Implications for (or impact on) the environment

ASE will have a positive effect on the environment, as vehicular speeds will be standardised through the ASE zone. Vehicles travelling at a constant speed reduces excessive speeding and this reduces vehicle emissions.

6.6. Implications for partner organisations?

None

Report author(s)

Name and job title:

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Directorate:

Place

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Enquiries should be directed to the above person.

Contributor/approver name	Title	Directorate or organisation	Date doc sent out	Date response received or approved
Contributors:				
Colin Knight	Director of Transportation and Highways	Place	01.02.18	02.02.18
Karen Seager / Colin Whitehouse (Acting)	Head of Traffic and Network Management	Place	25.01.18	29.01.18
Rachel Goodyer	Traffic and Road Safety Manager	Place	25.01.18	29.01.18
	Human Resources Manager	People		
Michelle Salmon	Governance Services Officer	Place	01.02.18	02.02.18
Names of approvers: (Officers and Members)				
Graham Clarke	Lead Accountant	Resources	01.02.18	02.02.18
Rob Parkes	Senior Solicitor	Resources	01.02.18	05.02.18
Councillor J Innes	Cabinet Member for City Services	-	01.02.18	02.02.18

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Proposed Location - 1

- London Road (Allard Way to A46)
- 22 collisions 3 fatalities and 6 Serious (over 3 year period)



Accidents by Severity:		Casualty by Classification:	
Fatal:	3 (13.6%)	Driver:	22 (71%)
Serious:	6 (27.3%)	Passenger:	7 (22.6%)
Slight:	13 (59.1%)	Pedestrian:	2 (6.5%)
Accidents by Lighting:		Casualty by Severity:	
Daylight:	14 (63.6%)	Fatal:	3 (9.7%)
Darkness:	8 (36.4%)	Serious:	7 (22.6%)
		Slight:	21 (67.7%)

- Fatal injuries (3) comprised:
- 1 pedestrian crossing road (near Abbey Rd) 1 motorcyclist overtaking vehicle
- 1 passenger (taxi) turning into Abbey Road
- <u>Serious</u> injuries (6) comprised: All (except 1) related to turning manoeuvres on London Road at junctions
- All collisions were attributed to loss of control/ driver behaviour in association with Speed

Proposed Location - 2

- > Ansty Road (Dane Road to Clifford Bridge Road)
- > 32 collisions 2 fatalities and 5 seriously injured (over 3 year period)



Total Accidents:	32	Total Casualties:	50
Accidents by Severity:		Casualty by Classification:	
Fatal:	2 (6.2%)	Driver:	25 (50%)
Serious:	5 (15.6%)	Passenger:	16 (32%)
Slight:	25 (78.1%)	Pedestrian:	9 (18%)
Accidents by Lighting:		Casualty by Severity:	
Daylight:	23 (71.9%)	Fatal:	2 (4%)
Darkness:	9 (28.1%)	Serious:	5 (10%)
		Slight:	43 (86%)

Fatal injuries (2) comprised:

- -Pedestrian failed to look properly
- -Driver failed to give way

Serious injuries (5)

- -Driver excessive speed at crossroads (Wyken Croft and Ansty Road)
- -2(x) pedestrians (misjudged speeds)
- -2(x) Driver failed to look

Agenda Item 6

Communities and Neighbourhoods Work Programme 2017/18

Last updated 14/02/18

Please see page 2 onwards for background to items

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28"	June	2017

- Car Parking Pricing Review

9th August 2017

- Alternate Weekly Collection

6th September 2017

- Fly-tipping
- City of Culture 2021 Bid

8th November 2017

- Review of Street Cleansing
- Homelessness Reduction Act

17th January 2018

- Increasing Affordable Housing Stock in the City

5th March 2018

- Use of Average Speed Enforcement to Improve Road Safety

25th April 2018

- Highways Infrastructure Asset Management Plan
- Update on City of Culture 2021

Date to be determined

Illegal Encampments - March/ April

Parking Enforcement

Average Speed Enforcement Cameras

Housing Development Infrastructure

Alternate Weekly Collection - review

A45/Leamington Rd development

2018/19

Ignite Programme

Public Toilets

Date	Title	Detail	Cabinet Member/ Lead Officer
28 th June 2017	- Car Parking Pricing Review	For scrutiny to comment prior to the report going to Cabinet in June/ July 2017.	Cllr Innes Colin Knight
9 th August 2017	- Alternate Weekly Collection	To scrutinise the plans for the introduction of Alternate Weekly Collection during September 2017.	Andrew Walster
6 th September 2017	- Fly-tipping	Members would like to know what is being done to address the increase in fly-tipping and concern from residents. Raised due to the increased number of incidents highlighted in the Council Plan Performance 2016/17 Annual Report.	Craig Hicken Martin McHugh Cllr Innes
	- City of Culture 2021 Bid	To consider the bid before its submitted if successfully short listed	Cllr Bigham David Nuttall Laura McMillan
8 th November 2017	- Review of Street Cleansing	To consider the review of street cleansing following changes to the Street Pride service	Andrew Walster Cllr Innes
	- Homelessness Reduction Act	A briefing on the Homelessness Reduction Act and how the Council can meet the requirements	Mark Andrews Cllr Bigham
17 th January 2018	- Increasing Affordable Housing Stock in the City	Invite Whitefriars/ Midland Heart to the meeting to discuss their plans to increase their levels of housing stock. To ask planning how many affordable homes/ social rented homes are in development.	
5 th March 2018	- Use of Average Speed Enforcement to Improve Road Safety	Members will consider a Cabinet Report for the 6 th March 2018 on the use of average speed cameras in two locations	Colin Knight Cllr Innes
25 th April 2018	- Highways Infrastructure Asset Management Plan	That the Highway Infrastructure Asset Management Plan be considered by Scrutiny prior to its formal consideration and adoption by Cabinet.	Neil Cowper
	- Update on City of Culture 2021	Members requested a progress report now that Coventry have been successful in their bid to host the City of Culture in 2021	David Nuttall Cllr Bigham
Date to be determined	Illegal Encampments – March/ April	To look at how the Council responds to illegal encampments. Invite WMCA Rep and Sandwell Officer. Ask Cllr Kelly for details.	Cllr A Khan

Date	Title	Detail	Cabinet Member/ Lead Officer
	Parking Enforcement	To look at the service provided, outlining the service, its structure, operating hours, income and approach to evening enforcement.	Colin Knight
	Average Speed Enforcement Cameras	To consider the implementation of Average Speed Enforcement Cameras in the City.	Karen Segar Cllr Innes
	Housing Development Infrastructure	To look at proposals for planned housing developments and infrastructure. Specifically to look at the timetabling of these developments and associated roads and infrastructure which will be required to support population growth and movement. To seek assurances that infrastructure will be in place before homes are occupied.	Colin Knight/ Mark Andrews
	Alternate Weekly Collection - review	To look at the preparations taking place for the introduction of an Alternate Weekly Collection.	Andrew Walster
	A45/Leamington Rd development	A large piece of infrastructure work is planned for this junction. Members wanted to know more detail.	Cllr Innes Colin Knight
2018/19	Ignite Programme	Identified at the SCRUCO meeting on 10 th May 2017 to go to SB4 at an appropriate time. The programme is 18 months into a 5 year programme. There are two parts to this work programme item; 1) to invite Children's Services and Whitefriars Housing to explain how they have amended processes as a results of the programme 2) Ignite to be invited back to report on their findings of working with Children's Services and Whitefriars Housing.	Helen Shankster Emma Bates/ Sue Bent, Coventry Law Centre
	Public Toilets	To consider the availability of public toilets, particularly in the City Centre.	Richard Moon

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